

STATE OF FLORIDA DOYLE CONNER, COMMISSIONER

FLORIDA DEPARTMENT OF AGRICULTURE & CONSUMER SERVICES

DIVISION OF FORESTRY = 3125 CONNER BLVD. = TALLAHASSEE, FLORIDA 32399-1650

DO-2650 October 25, 1989

MEMORANDUM

TO: Harold K. Mikell, Director

FROM: C. Charles Maynard, Assistant Chief, Fire Control (?)

SUBJECT: Donald J. Armstrong Burn Incident Report

Attached is our Review Team's Report on the Don Armstrong Burn Over Incident.

We are available at your convenience if you wish to discuss this report, or if you have any questions.

JMP:je

cc: Deputy Director Division Training & Safety Officer Chief Fire Control Withlacoochee Forest Center Manager



GENTILLE FIRE REVIEW Fire Shelter Deployment Incident Forest Ranger Donald J. Armstrong Burn Injury Lake County, Florida May 31, 1989

INCIDENT REVIEW TEAM

C. Charles Maynard Assistant Chief, Fire Control Bureau, Tallahassee

James M. Parry Assistant Division Training & Safety Officer Director's Office, Tallahassee

Rodney E. Morris Law Enforcement Investigator II Withlacoochee Forestry Center

Allen R. Johnson Law Enforcement Investigator II Withlacoochee Forestry Center

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SUMMARY

Forest Ranger Don Armstrong Burn Incident

On Wednesday, May 31, 1989, WFC Forest Ranger Don Armstrong-was seriously burned on the Gentille Fire in NE Lake County. He was transported by medical evacuation helicopter to Orlando Regional Hospital where he was listed in serious but stable condition. Burns were sustained over 60Z -70Z of his body.

On Thursday, June 1, 1989, Assistant Fire Control Chief Charles Maynard, Assistant Division Training and Safety Officer Jim Parry, Law Enforcement Investigator Rodney Morris, and Law Enforcement Investigator Bob Johnson began investigation of the incident. The following is a summation of conditions and events related to the incident:

1. The fire was approximately 60 acres at initial attack, burning in medium (3'-6') palmetto - gallberry fuels with an overstory of scattered slash pine. Initial attack was at approximately 1400 hrs. Fire behavior was described as "routine", which meant moderate spread, 8' flame length, little or no spotting, and no torching or crowning. Wind direction was variable.

2. Ranger Armstrong made initial attack on a new JD-650 tractor with dozer blade and two-disc fire plow. Senior Forest Ranger Gary Schrieber was the Incident Commander and stayed by the transport to direct the attack.

3. The first attempt to cut off the head failed and two additional crews were dispatched.

4. Ranger Armstrong began to plow along the left flank after tying his line into a road.

5. As Armstrong was plowing along the left flank (The right flank was burning into a swamp.) the head switched direction about 45 degrees to the right, and he turned right to follow the flank. Then, the head switched back left again, burning directly toward Armstrong. He then turned left and the plow line changed from a deep, good line to one that is very shallow with lots of skips.

6. He continued this direction for 100'-200' and made an abrupt loop and started back in the direction from which he came.

7. After plowing back approximately 100-150 yds., he stopped the tractor and deployed his fire shelter in the plowed line immediately behind the tractor.

8. After being burned, Armstrong abandoned his position and moved back through the burn, carrying his shelter with him to a road.

9. He continued following the road until he got into a cooler area where he abandoned the fire shelter. He continued a short distance until he was out of the fire area and made contact with Schreiber where he collapsed.

FINDINGS

- The "Gentille" Fire occurred Wednesday, in the early afternoon of May 31, 1989, in NE Lake County. The Fire Readiness Level for the Withlacoochee Forestry Center (WFC) was set at "2".
- 2. The cause of the Gentille Fire was determined to be a break-out from a lightning fire, fought one week earlier.
- 3. The danger station p.m. weather observations at WFC (approximately 50 miles from the fire) were:

Temperature89°Relative Humidity49%Wind DirectionEast @ 6 m.p.h.Build-up IndexHighSpread IndexModerate

- 4. Rainfall recorded in the Gentille Fire area measured .45" on May 28, 1989, at the Ocala Fire Center (within 20 statute miles). Orange City Fire Tower (5 miles NE of the incident site) measured 1.5" on May 25, and .50" on May 30.
- 5. Initial attack was made with a two-man crew (Forest Ranger Don Armstrong and Senior Ranger Gary Schreiber) in a medium transport hauling a new John Deere 650-G. Ranger Armstrong was the tractor operator on the Gentille Fire. His exposure to the operating features of the JD-650 prior to this incident was limited to experimenting with it and familiarizing himself with the controls on one very brief occasion at the Leesburg Work Center. (This tractor was not Armstrong's regularly assigned equipment).
- 6. The tractor was equipped with hand tools, but did not have a drip torch. There was no water protection system in place.
- 7. Armstrong had his personal protective equipment, with the exception of fire pants. (He was wearing 100% cotton blue jeans)
- The fuel was a continuous bed of medium class palmetto/gallberry (3-5') with a scattered slash pine overstory. (See "Fire Behavior Analysis" for fuel change description at burn-over site).
- 9. There were no known communication problems.
- 10. Because of the relatively high fuel loading, the Gentille area is generally considered to be a two crew (or more) response region by the WFC.
- 11. Armstrong and Schreiber discussed strategy, and the need for additional resources prior to the burn-over. (Another crew was already enroute, and was expected to arrive shortly).
- 12. The fire suppression effort had been in progress approximately one hour prior to the accident.
- 13. The burn-over occurred just moments after the face to face strategy discussion by Armstrong and Schreiber.

- 14. Based on experience, both crew members perceived fire behavior prior to the burn-over to be routine--other than dealing with variable winds.
- 15. Schreiber was familiar with the Gentille fire area, as he had fought fire in the same vicinity during the past several days.
- 16. Burn indicators showed that a significant wind shift and flare-up occurred in the same location the tractor was found.
- 17. Evasive action was evidenced by an abrupt change in plowing direction at the point of the flare-up.
- 18. There was a broken, poorly constructed fireline from the point of the flare-up to the location of the stopped tractor.
- 19. Armstrong stated that he had trouble getting the plow to come up. It was discovered later that the "float" on the hydraulic plow lever was manufactured in an opposite manner from the Division's standard design.
- 20. Armstrong deployed the fire shelter just prior to burn-over, immediately behind the fire plow, in a clean portion of the fireline.
- 21. After sustaining burns while under the fire shelter, Armstrong made the decision to move from the deployment site to a new location on the burn. His stated reason for moving was that his pant legs were on fire. (Later examination of his blue jeans showed the lower legs had burned).
- 22. The following evidence was recovered at the burn over site and departure route:
 - A. Several fragments of fire shelter between the right side of the tractor and deployment site.
 - B. Remnants of the fire shelter belt (found in the fireline) and completely melted yellow hard hat (found outside the fireline, right side) and fragments of the shelter were found at the deployment site.
 - C. Approximately 50' from the deployment site, along the departure route, both unburned gloves, his left lens out of his prescription glasses, and additional fragments of the shelter were found.
 - D. Along the remainder of Armstrong's departure route, the right lens and remainder of the shelter was found.

*All evidence recovered was identified, measured, photographed, sketched, and is available for full review in the official file.

- 23. Armstrong suffered first, second, and third degree burns over 60Z of his body. At the time of this report, he is undergoing physical therapy in the Treasure Coast Rehabilitation Hospital, Vero Beach, Florida.
- 24. There was confusion with Division of Forestry communications in acquiring emergency medical care and helicopter evacuation for Armstrong.

- 25. The tractor, in general, sustained light damage. Exposed hydraulic lines, electrical wiring, plastic radio components, and plow tires were burned. (Mechanic report attached)
- 26. Armstrong was employed in April, 1970, and was assigned to this area in March, 1976. Armstrong had completed Basic Ranger Training at Camp Blanding in October, 1972. He also successfully completed the "Standards for Survival" Fireline Safety Training course May 16, 1989.















(Opposite View) Fire Spread Direction From Right to Left







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Form PC-3500-1 Florida Department of Agricu	ulture and Consumer Services Incident Number:
	f Forestry Fire Report
Prepared by: R. Duty Date: 6 30 89.	F Duty 6 30 87
- N- Location Forestry District: County Code: Fire Number:	
<u> </u>	Commercial Forest:
Section / Grant: Township: Range:	Non-Commercial Forest:
137 195 295	Non-Forest:
Name of Landowner:	
MAKNOWN Address:	Total Acres Burned:
	Limited Action:
	• VI - Estimated Size of Fire at Initial Attack
	Acres: 0000150
	- VII - Fire Cause Lightning
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Federal	Specify if
R. Hewitt	Miscellancous:
Telephone Number (with Area Code): NNKNOWN	- VIII- Time Started: / Month Dry Year Time (2400 Goet)
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- IV - Fire Danger (From nearest Weather Station)	- X - Person Responsible
Wind Speed (mph): 03 Build-up Index: 066	First Name:
Wind Direction: (N, NE, E, SE,) NE Spread Index: 019	Address:
Relative Humidity (%): 4 3 Fire Readiness Level:	
Forest Area Supervisor Number:	
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FIRE BEHAVIOR ANALYSIS

GENTILLE FIRE--MAY 31, 1989

The following report is a reconstruction of the probable fire behavior on the "Gentille" fire, May 31, 1989, in Lake County, Florida.

GENERAL CONDITIONS:

The most accurate indication of drought severity in the Gentille fire vicinity is provided by the U.S. Forest Service, Ocala Fire Center office. This office is located within 20 statute miles of the incident site.

Records indicate that .45" of rain fell on May 28, 1989, at this facility. The Cumulative Severity Index (CSI), scale from 0-800, was given at 608 on May 31, the day of the burn-over incident. This represents the top 6 of 8" of the earth's surface was dry on that date.

FIRE WEATHER:

Official weather information was recorded within 20 statute miles of the incident site, and within the same hour of the burn-over accident. This fire weather data, used in the reconstructed fire behavior analysis, was obtained from the U.S. Forest Service Ocala Fire Center, and is considered to be very reliable.

The following readings were taken at 1400:

sky condition	scattered clouds, up to 50%
relative humidity	39 <u>Z</u>
dry bulb	94
wet bulb	74 ⁰
wind	S.W. @ 5 m.p.h.
cumulative severity index	608 (scale 0-800)
**1-hr fuel moisture	52
10-hr fuel moisture	92
100-hr fuel moisture	147
live woody	100% (drought affected low)

**figure verified by manual calculation, fine dead fuel moisture worksheet, advanced fire behavior field reference guide.

Wind speed was the only component of the weather where mixed opinions were expressed. While the Ocala Fire Center reported 20' winds out of the southwest at 5 m.p.h., a firefighter on the site reported variable winds and estimated the mid-flame (eye-level) wind speed to be about 8 m.p.h. A supervisor at the same site estimated the mid-flame wind speed at 10 m.p.h. This fire behavior analysis includes 3 different wind speed inputs of 5, 7, & 10 m.p.h. at mid-flame. Wind speeds in this range, considering an average between the partially sheltered and exposed fuels adjustment factor, would have been nearly 20 m.p.h. at the 20' level. I suspect that these wind speeds represent the upper limits, based on site evidence and fire behavior description by the firefighters.

FUELS:

The fuels on the Gentille fire for the most part, including the proximity of the burn-over, represents a classic Fuel Model 7, as described in a nationally recognized forest fuels modeling system. Fuel Model 7 is primarily a southern rough, or shrub strata of Palmetto-Gallberry and other plant species. The Division of Forestry has arbitrarily segmented Palmetto-Gallberry into the following 3 classifications:

> light rough-----vegetative strata up to 3' in height medium rough-----vegetative strata averaging 3-6' heavy rough-----vegetative strata averaging > 6'

The fuel on the Gentille fire is most closely represented by the medium rough classification.

The arrangement of the fuels was continuous horizontally, and mostly even in height. The chemical content is generally high in the live foliage of Palmetto-Gallberry, and usually very volatile in the spring growing season.

There were scattered Slash Pines on the site, estimated to be 15-20 years old. In the general vicinity of the burn-over, younger, shorter (10-15'), Pines were more abundant.

FIRE BEHAVIOR:

Fire behavior, as described by Forest Rangers Don Armstrong and Gary Schrieber, suggests that there was nothing unusual about the Gentille fire. Gary commented "I talked to him (Don Armstrong) face to face...everything was calm, and it was just so routine..." (Don was the firefighter; Gary was only able to make peripheral observations of fire behavior due to scouting limitations with his transport.

Don and Gary's description of fire behavior on the Gentille fire is also consistent with most of the fire behavior worksheet outputs. (confidence levels are high on the worksheet inputs)

Torching/Spotting: Short distance spotting was present. according to Armstrong. This was a likely occurrence as predicted by the fire behavior calculator in the given fire environment. The only evidence of torching was in the windward vicinity of the burn-over site. The flare up at this location would not have been unusual, given:

- a gentle upslope position
- an abundance of highly volatile fuels
- closely spaced younger pines
- gusty winds

Rate of Spread: 3 different mid-flame wind speed figures (5.7,10 m.p.h.) were used as inputs in the HP-71-B Fire Calculator. According to a Direct program worksheet. the rates of spread ranged from 30-72 chains per hour. (average of < 1 m.p.h.) This is consistent with the assessment that the rate of spread was "moderate".

Intensity: As in this case, fires will ordinarily burn through the surface and shrub strata of Fuel Model 7 with ease, in consideration of the especially low fine fuel moisture and high chemical content of the Palmetto/Gallberry complex. Indicators, i.e. "frozen" scorched Pine needles supported the on-site observations that the winds were variable. In the vicinity of the burn-over, evidence of a significant clockwise windshift was present. These indicators were:

- Flashy fuels only scorched in the normal fire path, whereas before the same fuels were completely consumed.

- At the same location, tell-tales i.e. scorched pine needles freezing in a new position, approximately 60 clockwise from the general pattern of indicators.

- Noticeable change in plowing direction, corresponding to the new spread direction.

A summary analysis on the behavior of the Gentille fire suggests that it was mostly even-tempered, with respect to intensity and rate of spread. For the most part, the fuel bed was homogenous. The exception noted would be in the vicinity of the burn-over, where a significant wind shift occurred. That situation, coupled with more available fuel and wind gusts, would have resulted in an accelerated spread rate, torching, higher intensity, and higher probability of spotting.

Prepared by Jim Parry, FBA

INCIDENT COD SN 4413 INCIDENT 4: 873 MTE: 5-31-8 Cj: CREW #: RANGER INIT: FIRE #: G.S. & D.A W-30 . -SUPERVISOR: SEC. RNG: TWS: DUTY 19 37 29 Property **GEN DIRECTIONS:** 1 milil PHONE: REPORTED BY: Lester-Tauc 383-0740 ACRES: CAUSE: SI TEMP DISP. RTO: BUI RH WS WD KK 1259 1350 11-1.25 : : RECEIVED 1259 1351 REPORT TO RANGER 1353 1436-1446 CREW STARTED 201 1544 445 CREW ARRIVED 35 eL. Rec. 7234. KUL Rel. 1721 19.34 22.34 CONTROL TIME MOPPED UP REMARKS: TIME: Palled 107 CA. ارج ابر /m 7F 31 61.7.2.90 JADE nľ AY A A TINCA Anina no Z D P.1.21 pagini la cont macali 1400 W-30 nd Q ATOPA FC-5500-3

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DIVISION OF FORESTRY SUPERVISOR'S INCIDENT INVESTIGATION REPOR

ACCIDENT NUMBER

	. –	SOR'S INCIDENT I	VESTIGATION	REPORT			
1. 51	TATE OFFICE/DISTRICT/STATE FOREST	NURSERY 2. LO	ST TIME NON-LOST T	IME			
Wit	hlacoochee Forestry Cent	er l L	ost Time	- AN	2-12-1		
J. E. Sec	CACT LOCATION OF INCIDENT . 37, T. 195, R. 29E Lak	e Qo. 05/31/89	RENCE 5 TIME 3:06	() AN (X) PM	6. DATE REPORTED		
ř	TNUERY OR ILLNESS PROPERTY DAMAGE OTHER INCIDENT						
7. 12	JURED'S NAME/8. JOB TITLE	13. PROPERTY DAMAG	ED	19. PERSON REPO	RTING INCIDENT		
	Donald J. Armstrong Tractor T-U81 9. PART OF BODY AFFECTED? 14. ESTIMATED COSTS 16. ACTUAL COSTS 20.				21. COST (If Applicable)		
	ce, hand, torso, legs	\$2,200 16. NATURE OF DAMA		22 NATURE OF IN	ICIDENT		
10.1	ATURE OF INJURY/ILLNESS		32				
1s	t,2nd,3rd degree burns	Fire Damage					
11.	OBJECT/EQUIPMENT/SUBSTANCE INFLICTING INJURY /ILLNESS	17. OBJECT/EQUIPMEN INFLICTING DAMA	T/SUBSTANCE GE	23. OBJECT/EQUIPMENT/SUBSTANCE RELATED			
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ка	nger Armstrong		-	·			
D	25. DESCRIBE CLEARLY HOW THE INC	IDENT OCCURRED		<u> </u>	•		
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EV	ALUATION: 28. LOSS SEVERITY POTI	ENTIAL	29. PROBABLE R	ECURRENCE RATE	۰ ۱		
	(X Major () Serious	() Minor	() Frequent	() Occasional () F			
	30. WHAT ACTION HAS OR WILL BE T	AVEN TO DE EVENT DEC	URRENCE? NUMBER	ALL ITEMS IN SEQU	JENCE		
			URRENCE. NOME				
	1) Intensify safety pre	cautions					
P	2) Vaintain high level of training in fire suppression tactics.						
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6	31. CIRCLE NUMBER AND GIVE DATE	OF INTERMEDIATE ACT	TION. "X" OUT NUMB	ER (AND GIVE DAT	E) WHEN COMPLETED.		
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state of Florida Doyle Conner, commissioner



FLORIDA DEPARTMENT OF AGRICULTURE & CONSUMER SERVICES

DIVISION OF FORESTRY =

15019 BROAD STREET

BROOKSVILLE, FLORIDA 34601

8212 October 4, 1989

MEMORANDUM

TO: Larry Scott, Operations Administrator, WFC FROM: Timothy A. Cashdollar, AES SUBJECT: Tractor TO81 (Armstrong's), Ser. #757785

Listed below are items that the Shop found to be possible contributing factors involving the equipment used by Ranger Armstrong resulting in his injury incident.

- 1. TRACKS: Reduced power due to very tight tracks.
- 2. HYDRAULIC LINES: On the right side of the tractor, the hydraulic lines for the lift blade, swing and tilt were burned into.
- 3. HYDRAULIC CYLINDER: Hydraulic oil from the cylinder was dripping on the hydraulic line mentioned in item 2.
- 4. RADIATOR: Two small holes were found on the backside of the radiator (fan side). At the time repairs started, there was no water in the radiator.
- 5. WIRING: The engine wiring and alternator were burnt up.
- 6. RADIATOR HOSE: Lower radiator hose had burst but was not burned at all.
- 7. FLOAT POSITION: See memorandum for July 20, 1989, on modification of John Deere 550G and 650G tractors.

All parts have been replaced with the exception of the alternator which is here for your inspection.

TAC/ek

cc: Charles Frogge, Maintenance Administrator

STANDARDS FOR SURVIVAL

WATCH OUT SITUATIONS

(SURVIVAL CHECKLIST)

1. FIRE NOT SCOUTED AND SIZED UP IN COUNTRY NOT SEEN IN DAYLIGHT SAFETY ZONES AND ESCAPE ROUTES NOT IDENTIFIED 3. UNFAMILIAR WITH WEATHER AND LOCAL FACTORS INFLUENCING 4. FIRE BEHAVIOR UNINFORMED ON STRATEGY, TACTICS AND HAZARDS 5. INSTRUCTIONS AND ASSIGNMENTS NOT CLEAR 6. NO COMMUNICATION LINK WITH CREW MEMBERS/SUPERVISOR 7. CONSTRUCTING FIRELINE WITHOUT SAFE ANCHOR POINT 8. BUILDING FIRELINE DOWNHILL WITH FIRE BELOW 9. ATTEMPTING FRONTAL ASSAULT ON FIRE 10. UNBURNED FUEL BETWEEN YOU AND THE FIRE 11. CANNOT SEE MAIN FIRE, NOT IN CONTACT WITH ANYONE WHO CAN ____ 12. ON A HILLSIDE WHERE ROLLING MATERIAL CAN IGNITE FUEL BELOW 13. WEATHER IS GETTING HOTTER AND DRIER 14. WIND INCREASES AND/OR CHANGES DIRECTION ´ 15. GETTING FREQUENT SPOT FIRES ACROSS LINE 16. TERRAIN AND FUELS MAKE ESCAPE TO SAFETY ZONES DIFFICULT **17**. 18. TAKING A NAP NEAR THE FIRELINE PERSONAL PROTECTIVE EQUIPMENT NOT AVAILABLE OR PROPERLY UTILIZED

FIRE ORDERS

FIGHT fire aggressively but provide for safety first.



INITIATE all action based on current and expected fire behavior.

- **R RECOGNIZE** current weather conditions and obtain forecasts.
- E ENSURE instructions are given and understood.

- 0 OBTAIN current information on fire status.
- R REMAIN in communication with crew members, your supervisor, and adjoining forces.



DETERMINE escape routes and safety zones.

E ESTABLISH lookouts in potentially hazardous situations.



RETAIN control at all times.

S STAY alert, keep calm, think clearly, act decisively.

CONCLUSIONS

Based upon the objective facts obtained during the review of the Gentille Fire, it seems reasonable to infer that:

- A major contributing factor to this burn-over incident was the firefighter's unfamiliarity with the John Deere 650-G Tractor. (Notably, the "float" position on the hydraulic plow lever, and the effective plowing speed).
- 2. The firefighter's tactics did not provide him with sufficient space from the fire to be able to effectively react to wind changes and the flare-up to take proper evasive action.
- 3. There was no conclusive evidence that a malfunction in the equipment contributed to the incident.
- 4. Physical evidence suggests that the fire shelter was torn during deployment or while the firefighter moved from the tractor to the deployment site. (Perhaps snagged by the waist high palmettos).
- 5. Armstrong's statement that his legs were on fire while under the shelter suggests that the shelter sustained direct flame contact. This would explain his lower legs possibly being exposed to direct flame where the shelter was damaged earlier, causing his blue jeans (100% cotton) to ignite.
- 6. Melted remnants of the yellow hard hat found adhered to the interior of the fire shelter indicate that temperatures exceeded 500°F in the shelter. (Based on known melting point of the plastic hard hat)

RECOMMENDATIONS

- 1. Under no circumstances should a firefighter be dispatched to work a fire unless he/she has all required items of Personal Protective Equipment.
- 2. Personnel must be certified to competently operate specific pieces of equipment prior to being dispatched to any fire.
- 3. Require all firefighters to maintain currency in first aid skills, and increase training emphasis on handling burn injuries in the field.
- 4. Provide commercially available burn dressings for supervisory vehicles to accelerate emergency burn care in the field.
- 5. Provide Duty Officers with additional training in communication skills and message handling when faced with stressful situations.
- 6. Update base station consoles to include an emergency tone alert system, for restricting non-essential communications.
- 7. Provide all firefighters with a more advanced level of fire training to enhance their fire behavior prediction skills.
- 8. All fire supervisors should place a higher emphasis on the importance of safety zones and escape routes for any fireline operation.
- 9. Explore the feasibility of providing fire crews with a high visibility signaling device to make it easier to locate crews in emergency situations.
- 10. Establish a plan that will provide for immediate trauma or stress debriefing for employees involved in a critical incident.